

URBAN LAND INSTITUTE



JOINT CENTER FOR URBAN STUDIES of the MASSACHUSETTS INSTITUTE of TECHNOLOGY and HARVARD UNIVERSITY

BOSTON CONFERENCE 1968

TOUR:

The New Boston

DOWNTOWN CHANGE CRISIS HOUSING

STEPHEN DIAMOND

Christian Sci ence

TOUR

SEMINAR

RECEPTION

The ULI Tour of Boston will focus on two crucial urban problems which imply many others: the urgent need for urban housing now, and downtown change which will determine the kind of city we will live with for the next few decades. The tour also provides a very concrete base for discussing these two major problems-areas in the afternoon, at the workshop-seminar.

The Seminars are really round-table discussions, at which all participants--ULI members, Joint Center; BRA; FHA; Developers; non-profit groups, housing authorities--will probe the problems highlighted on the tour more deeply, and give some direction toward solution.

We are grateful to the companies who have tendered the hospitality of their Board Rooms as the most suitable setting for the workshop Seminars, beginning at 2:30 in the Prudential Tower:

> Eastern Gas & Fuel Associates New England Merchants Bank United Fruit Massachusetts Turnpike Authority Boston Edison Prudential Life Insurance Company

The Tour Booklet you are now reading provides you primarily factual information in a repeated format for quick reference on the tour, so that your questions to your tour guide may elicit a fuller answer than statistics can provide. A Tour route Map has been placed before the back cover so that you may locate all points of interest, and find the appropriate fact sheet by its identification number. We regret that some fact sheets are not complete, but certain information is simply unavailable at this time. We hope you enjoy the tour, and that if it does not provide you ready answers, it will at least provoke the right questions. Hopefully the answers to your questions will come out of the afternoon workshop seminars.

The Tour/Seminar day of the Boston Conference will close with a Cocktail Reception at the Independence Room, Sheraton-Boston Hotel, 6:30.

Warren Gardens

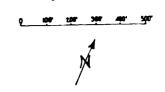
四 Springfld

District

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	tington Avenue			See Map of Master Plan
FOR MORE INF 4. Name Car	ORMATION CO 1 B. Rechner	NTACT:		
5. Address 236	Huntington Av	venue, Bostor	<u>. </u>	
6. Telephone	262-2300		_	
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Architect Pe				erthaw Construction Co.

MAP OF MASTER PLAN

THE FIRST CHURCH OF CHRIST, SCIENTIST, IN BOSTON, MASSACHUSETTS CARL B. RECHNER, DEVELOPMENT CONSULTANT 236 HUNTINGTON AVENUE, BOSTON, MASSACHUSETTS 02115 TELEPHONE: AREA CODE 617—262-2300



Warren Gardens

14-16 E. Springfld

District

ROXBURY Seaver Street and Franklin Park Area:

Today Roxbury means "Black Ghetto". Almost all of Boston's black population lives here in the South End and North Dorchester. Recent census figures show that in this area the average family income is \$4000 with 40% of the population earning less than \$3000 a year. But the social and economic levels of Roxbury are by no means homogeneous. This section of Roxbury from Seaver St., four blocks north of Townsend St., has been known as Sugar Hill or the Black Riviera. It was the upper middle class, white collar professional negro who first began moving here in the 1940's, when the middle class white families began moving further out to the suburbs and Roxbury stopped being a prosperous Jewish enclave. Before that the Irish had lived in Roxbury when it was the first actual commuting suburb of Boston thanks to the early streetcar lines and before that Roxbury was a place of Yankee country estates. But the quickest population change in Roxbury came in the past decade. In 1950 Roxbury was 80% white and 20% black. In 1960 those figures were exactly reversed.

Warren Gardens

Infill- So.End

14-16 E. Springfld

Central Business
District

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HOUSING IN BOSTON

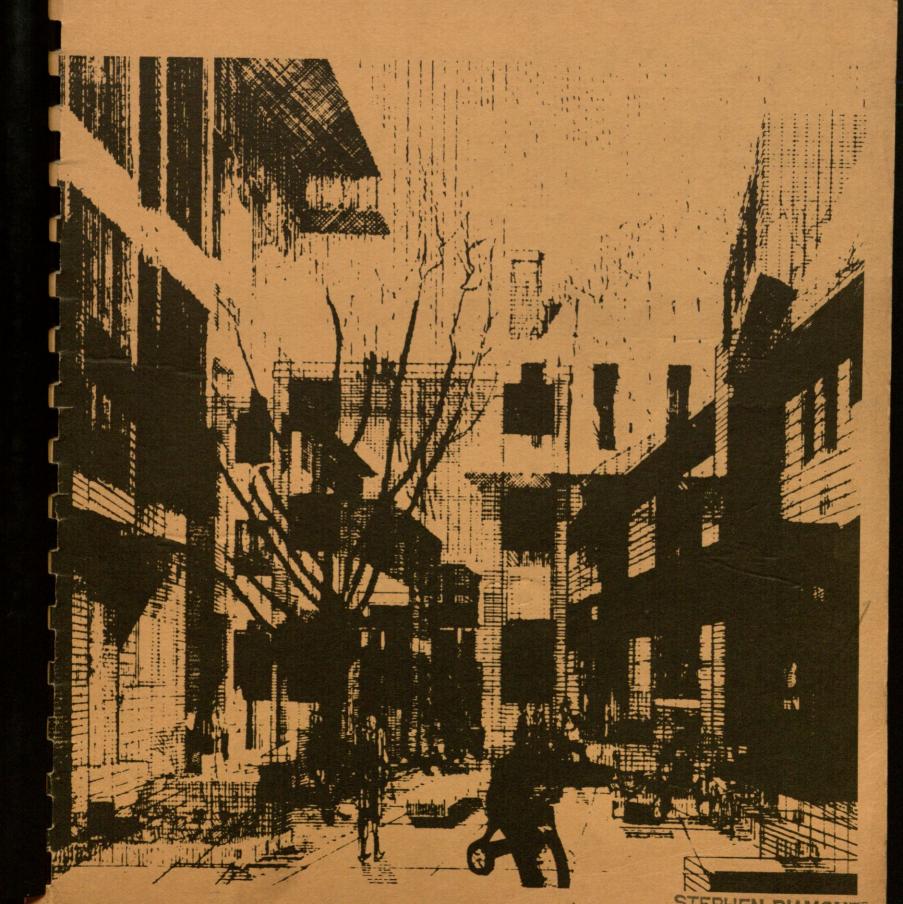


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INTRODUCTION

Seven years have passed since comprehensive data on the housing supply of Boston was surveyed by the 1960 Federal Census. It is the purpose of this housing study to update existing housing data, to describe changes that have occurred in Boston's housing market between 1960 and 1966, and to review the effects that Boston's development program had and will have on the housing supply of the City.

Special efforts were made to relate all data to Boston's individual neighborhoods. The City was therefore statistically divided according to its in-town areas as defined by its 10 GNRP study areas, the West End, and Beacon Hill and outlying areas, as defined by its 6 Improvement Areas. Data is also organized and analyzed according to the City's 11 Urban Renewal Project areas.

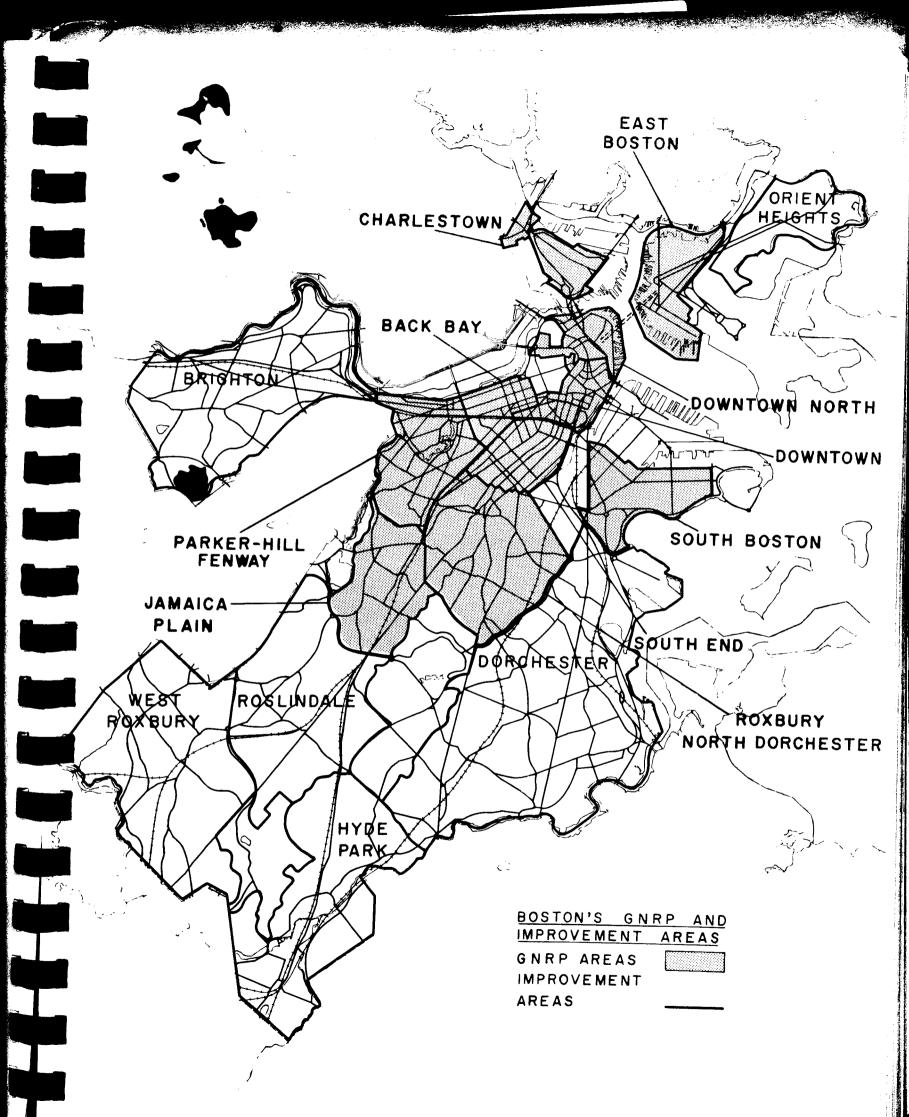
Limitations in up-to-date, 1966 data have restricted the scope of this study. For example, definitive vacancy rates and the number of substandard housing units in 1966 are difficult to calculate because of inadequate data. Nevertheless, trends are reported based on current information obtained from the Boston Building Department, the Boston Housing Authority, the Boston office of the Federal Housing Administration, the State Population Census, and the Boston Redevelopment Authority.

The findings which are outlined in the Summary are presented in greater detail in the study itself. Simply stated, however, housing changes evident between 1960 and 1966 occurred during a period in which the renewal projects were just being initiated. Aside from the West End Renewal Project, the earliest residential renewal project in Boston was Washington Park, which was approved in 1963. Most other residential projects have been in execution for less than six months to a year. Nevertheless, the impact of Boston's development program on the housing supply is already being felt and is to

a large degree responsible for a housing boom that is underway.

Between 1960 and 1966, the new, moderate income housing that was constructed, the housing abandonment, the population losses in the in-town areas of the City, the increasing vacancies, and the construction of middle and upper income dwellings, have been the most significant changes affecting the housing stock.

In the next seven years, Boston's development program will result in a substantial increase of new low, moderate, and middle income housing in the City; a large portion of the City's existing housing will be upgraded through rehabilitation; and the rehousing needs of displaced families and individuals will be easily accommodated within the City's total housing supply.



1954 Congressional cut in public housing appropriations and very strong local opposition to additional massive public housing projects caused this radical reduction in building permits for low income housing. Three-hundred and four dwellings of the total 5,000 units applied for between 1954 and 1960 were for public housing, built as smaller sized developments for the elderly.

Between 1961 and 1966, some major new trends in housing construction have become evident. Middle and upper income rental multi-family housing rather than sales housing accounted for the largest volume of new construction and building permits. This multi-family construction was most frequently built in 20 to 50 unit apartment houses in the outlying-improvement areas of Boston. The rental experience of the Charles River Park housing development in the West End and of 330 Beacon Street in the Back Bay has clearly demonstrated a strong demand for luxury, high-rise apartments in Boston's in-town areas. Recently constructed or under construction are numerous other middle to upper income housing developments such as those in the State-aided Whitney Street project in the Fenway, the Jamaicaway in Jamaica Plain, Prudential Tower in the Back Bay, and the Tremont-Mason building in the Central Business District. All told, of the 23,000 dwelling units with building permits issued since 1960, 7,700 or about 40% of the housing is being constructed in the in-town areas (in GNRP areas and in the West End and Beacon Hill) of the City with most of this being middle and upper income apartments. Of the total 10,000 units actually built and occupied in the whole City since 1960, 8,000 or 80% were privately built, middle and upper income developments.

Since 1960, only 628 units or 6% of the total housing constructed and occupied

was low income public housing for the elderly. No low income public housing for families has been built in Boston since 1954.

One of the most significant recent trends has been the creation of one thousand units (10% of all the housing recently constructed and occupied) of new moderate rental 221(d)3 housing. This type of FHA financed below market interest rate housing is designed for families who have incomes slightly above those needed to qualify for public housing. Since these moderate income families cannot afford the cost of new private housing, the 221(d)3 program has tapped a heretofore unmet housing demand. At the opening of the 84 units of Marksdale Gardens, the first moderate rent 221(d)3 development in Boston, over 1,500 families applied for admission. This extraordinary demand is now being met by the additional units already constructed and/or being rented. Another 3,000 to 4,000 (d)3 units were in advanced planning and design.

Boston's renewal program has been a significant factor in the production of new housing. Approximately 3,500 units or 35% of the total new housing built and occupied since 1960 was constructed in renewal projects such as Washington Park and the West End.

The 1966 national mortgage money shortage has probably reduced the number of recent building starts in Boston, and particularly adversely affected the construction of single family homes. However, the current loosening of credit, plus the momentum of Boston's renewal program will maintain, if not accelerate, the pace of new housing construction in this city for the next few years.

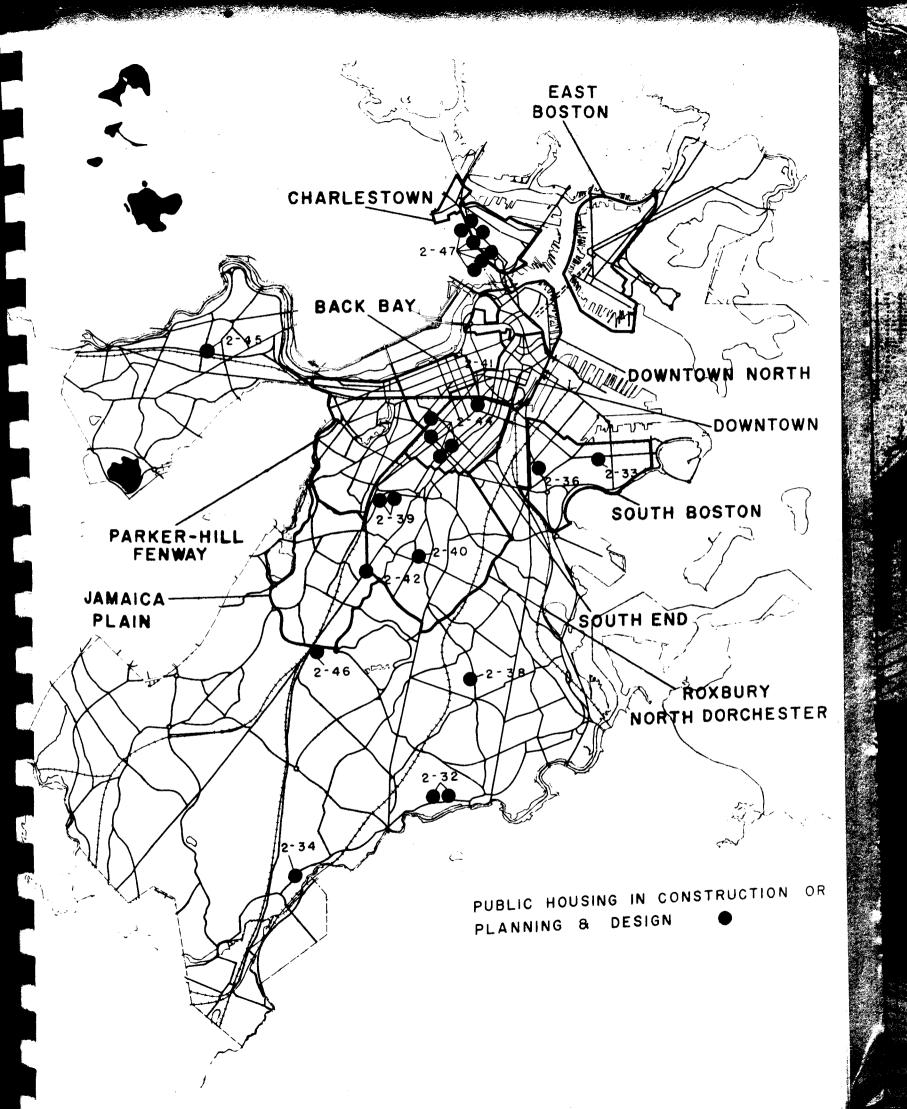


TABLE XVIII

NEW 221(d)(3) MODERATE INCOME HOUSING IN BOSTON, MARCH 1967

- (WP) = Washington Park Renewal Project (SE) = South End Renewal Project
- (SC) = South Cove Renewal Project
- (C) = Charlestown Renewal Project (NH) = North Harvard Renewal Project

		Dwelling Units	
			In Planning,
			Construction
Location	Development	Occupied	or Partially
			Occupied
NRP AREAS	r Marksdale I (WP)	82	
Roxbury-North Dorchester	Marksdale II (WP)	84	
	Academy Homes I (WP)	202	
	Charlame I (WP)	92	
	Westminster (WP)		70
	Marksdale III (WP)	12	
	m1-ma 11 [WP]		38
	(100% rent suppremented)		316
	Academy II (WP)		140
	C4 Togeth'S (WF)		228
	Warren Gardens (WF)		54
	Heater Gardens (WF)		140
	Fort Hill Garden Co-op		200
	Freedom House		¥
			500 *
	Castle Square (SE)		100-200
South End	· MOTHODISU () /		50 -1 50
	Tremont Methodist (SE)		150
	Grant AME (SE)		_,
Daniel	Chinese Urban Renewal	***	217
Downtown	a		200-300
	Morgan Memorial (SC)		
			200-300
.	Bunker Hill Committee (C)		
Charlestown		108	
_	117 Forest Hills		
Jamaica Plain			300-1,00
	Border Street		
East Boston	Policies and		
		580	2,803-3,9
Subto	tal		
			L = 600
TMDDovern comm. A DT 4 C	- /1		140-280
IMPROVEMENT AREAS	North Harvard (NH)		

TABLE XVIII -- NEW 221(d)(3) MODERATE INCOME HOUSING IN BOSTON, MARCH 1967
- Continued -

		Dwelling Units		
Location	Development	Oc cupied	In Planning Construction	
IMPROVEMENT AREAS				
Brighton - continued	Waverly Apartments		103	
_	Camelot Court		160	
	Village Manor		65	
Dorchester	Geneva Apartments I	60		
	Geneva Apartments II		45	
Roslindale	Florence Apartments		138	
Hyde Park	High Point Village	540		
-7 40 101h	Cimmin Towers		240	
	Georgetown Apartments		600	
Orient Heights	Brandywine Village		402	
Subtotal		600	1,893-2,033	
GRAND TOTAL		1,180	4 <i>,6</i> 96-5,9 3 6	

^{*} Partially occupied.